

HEDGEYE POTOMAC RESEARCH

# POST-ACUTE PROVIDERS

**OVERVIEW OF MAJOR REGULATORY TRENDS** 

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# **QA@HEDGEYE.COM**



### THE SEMANTIC CHALLENGES



#### **DEFINITION: CARE DELIVERED AFTER HOSPITAL STAY**

- No agreement on which patients are treated where (a SNF versus and IRF, for example)
- In Medicare practice is more expansive and include patient admitted from community



#### MEDICARE DEFINITION, CARE PROVIDED IN:

- Skilled Nursing Facilities (SNF)
- Long-term Care Hospitals (LTCHs)
- Inpatient Rehabilitation Facilities (IRFs)
- Home Health Agencies (HHA)

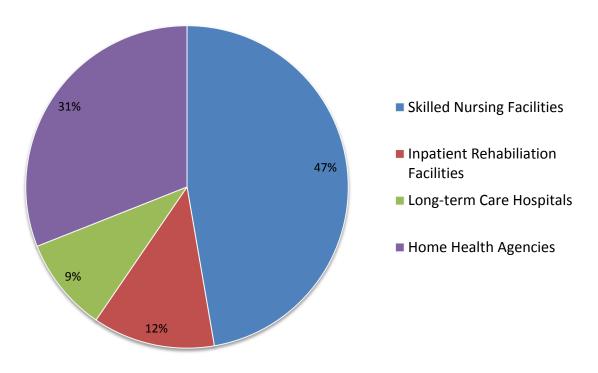


#### **DEFINITION RELIES HEAVILY ON FACILITY TYPE**

Generally ignores the needs of the patient and emphasizes site of care

### MEDICARE SPEND

#### \$57.1B BY SILO - 2014



- SNFs represent biggest portion of Medicare spend at \$57B
- Total
   Spend
   down 9%
   since 2010

Source: MedPAC March 2014 Report to Congress

DATA SOURCE HEDGEYE 6

### POST-ACUTE PROVIDERS - SNF



#### THERE ARE 15,005 SNFS IN US

- 1.6 million beds certified by Medicare, Medicaid or both
- Only about 213,000 of those beds are owned/operated by one of the major for profit chains
- Providers paid on per diem basis adjusted for therapy visits



#### MAJOR SNF FOR-PROFIT OPERATORS

 GEN, Manor Care, Golden Living, Life Care Centers of America, Signature Healthcare, ENSG, KND, Formation Capital (EXE), NHC, DVCR



#### REQUIREMENTS FOR COVERAGE

- Must have spent at least thee days in the hospital
- Need post-acute care like skilled nursing or therapy services

### POST-ACUTE PROVIDERS - IRFS



#### THERE ARE 1,177 FACILITIES

- 251 are freestanding facilities
- 926 are hospital-based Rehab Units
- Rehab Units represent 79% of IRFs but only 52% of discharges
- Providers paid on a per discharge basis adjusted for condition



#### MAJOR IRF FOR-PROFIT OPERATORS

- HLS owns/operates about 120 facilities representing almost half of all freestanding IRFs
- KND, SEM are the other major players in freestanding IRFs
- HCA, THC also own a few facilities



#### REQUIREMENTS FOR COVERAGE

- Need intensive therapy
- 60% of patient admitted must require treatment for a defined list of conditions

### POST-ACUTE PROVIDERS - LTCHS



#### **TINY SEGMENT – 391 FACILITIES**

- Most are for-profit
- About 130,000 cases a year
- About 25,000 beds
- Providers paid on a per discharge basis with payments adjusted for condition



#### MAJOR LTCH FOR-PROFIT OPERATORS

- KND is dominant player with about 70 facilities classified as LTCHs and about 6,000 beds
- SEM has about 90 facilities with 4,000 beds
- Ownership data from CMS a bit of a mess



#### REQUIREMENTS FOR COVERAGE

Need hospital level care for an extended (more than 25 days) period of time

### POST-ACUTE PROVIDERS - HHAS



#### THERE ARE OVER 12,000 HHAS

- Virtually all are for-profit
- About 6.6 million 60 day episodes per year
- Provider paid on a per episode basis with adjustments for therapy use



#### MAJOR HHA FOR-PROFIT OPERATORS

 Dominant players are KND with 250 agencies; AMED with 170 agencies LHCG with about 127 agencies and HLS with 83 agencies



#### REQUIREMENTS FOR COVERAGE

Patient must be homebound

### RIPE FOR REFORM



#### **NEED FOR POST-ACUTE CARE NOT WELL DEFINED**

- Medicare gives providers a great deal of latitude in deciding which patients they admit
- Placement decisions often reflect variety of non-clinical factors
- Similar patients are treated in different settings with widely varying payments by Medicare



#### HIGH VARIABILITY IN PAYMENTS AND SPENDING

- Medicare per capita spending varies more than any other covered service
- Large differences in the availability of LTCHs and IRFs across markets
- Similar patients treated in different settings result in very different Medicare payments
- Consistently high Medicare "margins"



#### LACK OF UNIFORM PATIENT ASSESSMENT

- SNFs use MDS and HHAs use OASIS
- No crosswalk to normalize assessment data across post-acute settings





#### **COST TO MEDICARE**

- Spending flat to slightly negative since 2010 but up 36% since 2005
- Medicare "margins" can be high



#### **OUTCOMES**

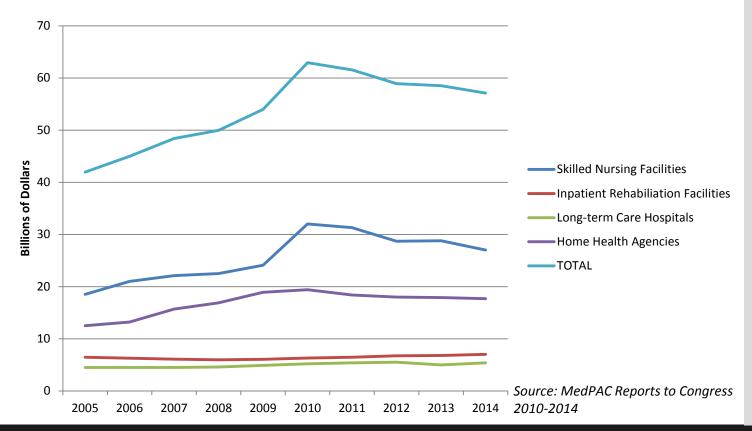
- System of silos encourages cost shifting (and the corresponding care necessary) to next setting
- No significant improvement in quality



#### ILLOGICAL SYSTEM EMPHASIZES SITE OF CARE

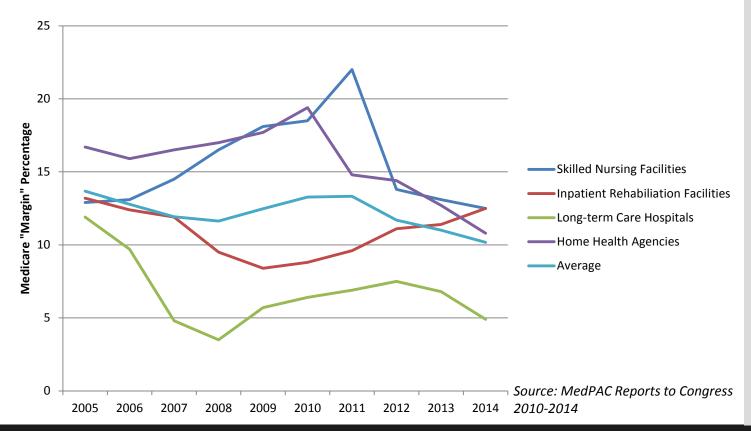
- Payment system based on site of service not patient characteristics
- Varying payments systems (per episode versus per discharge, etc.)

#### **COST OF POST-ACUTE CARE 2005-2014**



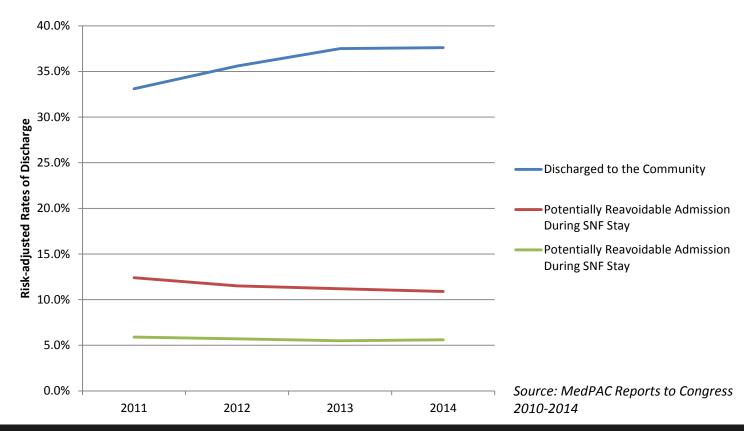
- Although
  all silos
  were
  affected by
  ACA some
  were more
  resilient
- Effect of ACA to wear off around 2018

#### **CHANGE IN MEDICARE "MARGINS" 2005-2014**



- trend from spending all over the map but on average downward sloping
- Still to high for policy makers

#### **SNF QUALITY MEASURES**



- Reliable quality data only recently collected
- Improvement nominal to non-existent

#### IRF QUALITY MEASURES

| Measure  | 2011  | 2012  | 2013  | 2014  |
|--|-------|-------|-------|-------|
| Motor Functional Independence Measure ™            | 22.3% | 22.7% | 23.1% | 23.5% |
|  |       |       |       |       |
| Cognitive Functional Independence Measure ™        | 3.6%  | 3.7%  | 3.8%  | 3.9%  |
| Potentially Avoidable Rehospitalization            | 2.8%  | 2.6%  | 2.5%  | 2.5%  |
| Discharged to a SNF                                | 6.9%  | 6.6%  | 6.7%  | 6.9%  |
| Discharged to Community                            | 74.1% | 75.3% | 75.9% | 76.1% |
| Potentially Avoidable rehospitalizations during 30 |       |       |       |       |
| days after Discharge                               | 4.9%  | 4.6%  | 4.5%  | 4.5%  |

- Little growth but metrics good in absolute terms
- Coverage requirements skew patient population to healthier people

Source: MedPAC Reports to Congress 2010-2014

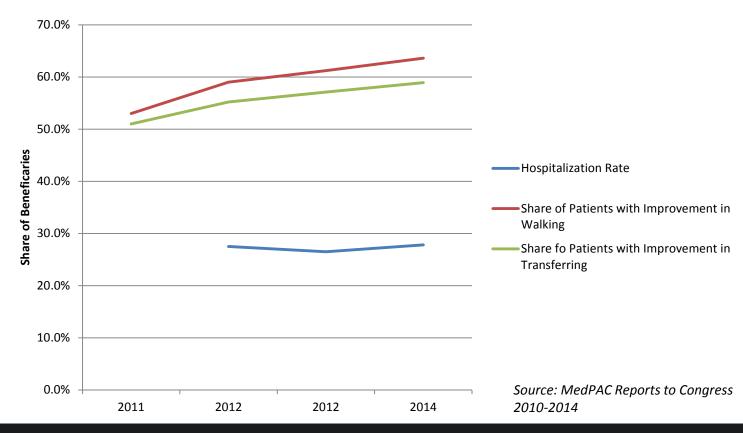
#### LTCH QUALITY MEASURES

No Data Available

 CMS started collecting quality data in 2014

Source: MedPAC Reports to Congress 2010-2014

#### **HHA QUALITY MEASURES**

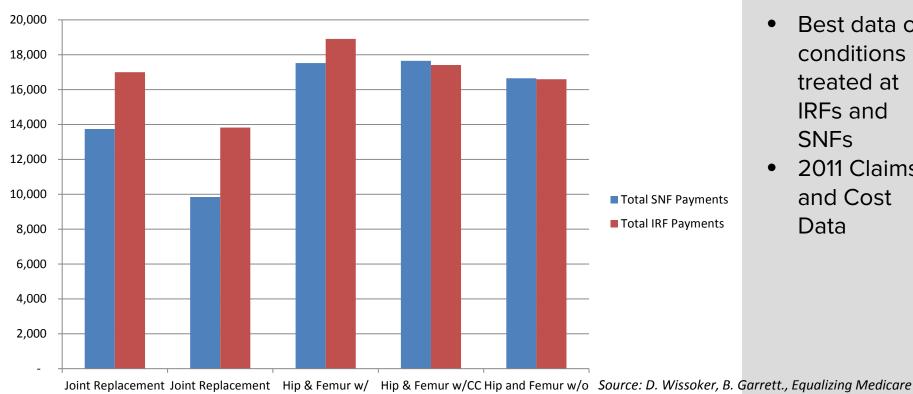


- Historical data includes only patients who did not return to hospital
- Data is skewed toward healthier patient

w/MCC

w/o MCC

#### ILLOGICAL SYSTEM EMPHASIZES SITE OF SERVICE



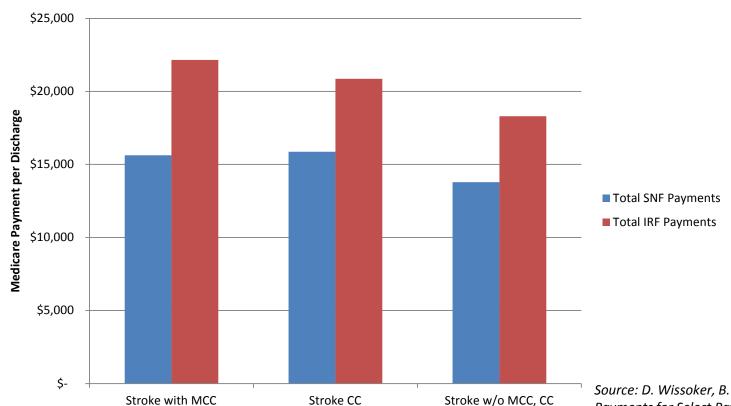
MCC

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- Best data on conditions treated at IRFs and SNFs
- 2011 Claims and Cost Data

Payments for Select Patients in IRFs and SNFs, June 2014

#### ILLOGICAL SYSTEM EMPHASIZES SITE OF SERVICE



- Best data on conditions treated at IRFs and SNFs
- 2011 Claims and Cost Data

Source: D. Wissoker, B. Garrett., Equalizing Medicare Payments for Select Patients in IRFs and SNFs, June 2014

### HISTORICAL BARRIERS TO REFORM



#### THE DATA PROBLEM

- Lack of uniform patient assessment information across PAC settings.
- Lack of uniform quality data
- Limited data sharing among providers



#### LACK OF COMMERCIAL/PRIVATE PAYERS' INTEREST

- Medicare's dominance limits interest from non-Medicare payers
- Cost controls in commercial/private payers focused on premiums, deductibles



#### LACK OF BROAD LEGISLATIVE AUTHORITY

- For uniformity in assessment and data collection
- To prohibit data blocking

### HISTORICAL BARRIERS TO REFORM

#### THE SNF PROBLEM

- Medicare is NOT the dominant payer
  - Medicare pays for about 23% of SNF services
  - Medicaid pays for about 33 % of NF services
- Medicare subsidizes Medicaid patients
  - Medicare "margins" are high over 10 percent
  - Medicaid "margins" are low below zero
- Significant changes to Medicare reimbursement could hurt Medicaid patients





#### IMPACT ACT OF 2014 AND SGR REPEAL

- Requires uniform patient assessment
- Development of PAC PPS to span all settings
- Uniform quality measures
- Prohibited data blocking



# PATHWAY TO SGR REFORM ACT OF 2013 AND BIPARTISAN BUDGET ACT OF 2015

- Site neutral payments for LTCHs
- New HOPDs reimbursed at ASC or PFS



#### AFFORDABLE CARE ACT

- Authorized CMMI
- Inspired Health Care Payments and Learning Action Network

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#### **DEVELOPMENT OF POST-ACUTE PPS**

#### **Major Features**

- Common unit of service
- Common risk adjustment using patient characteristics
- Adjust to align HHA Payments with costs
- Separate payment models for non-therapy ancillary services (like drugs) and routine plus therapy services
- Two outlier policies one for high cost, one for short stay
- Give providers flexibility by limiting or eliminating site-specific criteria like 60% threshold for IRFs

#### **DEVELOPMENT OF POST-ACUTE PPS**

#### **Timeline**

- MedPAC report (pending)
- HHS Secretary's report using uniform patient assessment data 2020
- MedPAC report on prototype design 2023
- Could begin earlier with administrative data

#### CMMI IMPLEMENTATION OF BUNDLED PAYMENTS

#### **Comprehensive Care for Joint Replacement**

- Bundle for hip and knee replacement, one of the most thoroughly studied procedure
- Mandatory
- Rolling out in 67 MSAs
- Effective April 1, 2016
- Encourages shared data across PAC setting and with Inpatient Hospitals

#### PRIVATE SECTOR INITIATIVES

#### **Bundled Payment Spillover**

- Largely anecdotal evidence of commercial payers
- Catalyst for Payment Reform driving self insured funds

#### Site neutral payments

Not as much as issue since Medicare represents most PAC volume

#### **Other Efforts**

Health Care Payments and Learning Action Network



### NEXT UP?



#### SITE NEUTRAL POSSIBILITIES

- Stroke patients
- Additional research needed

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#### **BUNDLED PAYMENTS**

Cardiac Cath



#### PRESSURE FROM SELF INSURED FUNDS

- Bundled payments for non-Medicare-centric procedures like maternity
- Indications are that savings will not come from increasing cost-sharing

### INDUSTRY RESPONSE



#### INTEGRATION

- Providers need to be able to direct patient to right setting
- Negotiation with episode initiator of bundles/vendors
- HLS and KND acquisition of HHAs, AMED and LHCG?
- Where are the hospitals?



#### **CONSOLIDATION**

- Rollups of highly decentralized HHA industry
- SNFs?



#### **EMPHASIS ON QUALITY**

- With payments more normalized, quality will become more of a differentiator.
- More likely positive outcome for highly capitalized, sophisticated operators.

### CONCLUSION



#### POST-ACUTE PAYMENT REFORM IS HERE

- Barriers have been lifted
- Slow process
- Some in industry appear to be getting ahead of change but not by a lot



#### DISRUPTIVE BUT GREATER CONSISTENCY

- Some silos will have a rougher ride
- But what results will be a more predictable payment system which means less tendency for arbitrary payment reductions



#### **EMPHASIS ON QUALITY**

Outcomes will matter and CMS will make it a central part of payment system

FOR MORE INFORMATION, CONTACT US AT:

## SALES@HEDGEYE.COM (203) 562-6500